



*Stephanie Rawlings-Blake*  
Mayor

## PLANNING COMMISSION

*Wilbur E. "Bill" Cunningham, Chairman*



*Thomas J. Stosur*  
Director

### STAFF REPORT

**February 27, 2014**

**REQUEST:** FY 2015-2020 Capital Improvement Program

**RECOMMENDATION:** Approval

**STAFF:** Sara Paraniham

#### **CIP Overview**

By City Charter, the Planning Commission must submit a recommended six-year CIP to the Board of Estimates. The recommended budget year CIP becomes the basis for the capital component of the Ordinance of Estimates, adopted by the City Council.

#### **CIP Review Schedule**

- October 2013: Department of Planning sent to agencies CIP request packets including fund sources targets.
- December 2013: Requests from agencies due to the Department of Planning.
- December 2013- February 2014: Planning performs detailed review of requests.
- January 2014: Select Agencies brief Planning Commission.
- February 20, 2014: Planning Commission review of CIP Recommendations
- February 27, 2014: Planning Commission review/approval of CIP Recommendations.
- March 24, 2014: Six year CIP reviewed/approval by Board of Finance.
- April 23, 2014: CIP program reviewed/approved by Board of Estimates.
- June 2014: Budget year CIP adopted by City Council.
- July 1, 2014: Fiscal year 2014 begins.

#### **CIP Request Evaluation Criteria**

Projects are reviewed according to the following criteria.

- Necessary to protect public health and safety
- City funding will leverage other fund sources
- Capital investment will result in operating savings
- Fulfills a state or federal mandate
- Necessary to implement a priority housing or economic development project (ex. supports the Red Line)
- Promotes private-public partnerships

- Implements the City’s Comprehensive Master Plan, current & future area master plans and/or agency/institution’s master plan
- Implements the City’s Sustainability Plan

**CIP Fund Sources**

- General Obligation Bonds (GO Bonds) – With voter approval, the City borrows money for specific improvements by selling General Obligation Bonds.
- General Funds – Revenue received from various payments to the City, such as property taxes and sale of property.
- General Funds HUR Eligible – State Highway User Revenues allocated by formula.
- MDOT County Transportation Bonds – Transportation bonds issued against future HUR revenue
- State Funds – Includes Program Open Space, Local Impact Aid
- Federal Funds – Includes CDBG, HOME, Federal Highway Funds
- Revenue Loans – Funds from future revenues such as water bills
- Utility Funds – Funds from current revenues such as water bills and conduit fees
- County Grants – County contribution to shared projects, mostly water-related
- Other – Sale of city property, private money

**Planning Recommendations**

Per the schedule outlined above, agencies make requests to the Planning Department in the fall and Planning evaluates those requests throughout the winter to develop a recommended Capital Improvement Program. As part of the evaluation process, Planning reviews all of the requests received and recommends funding in accordance with fund source targets provided by the Department of Finance. Planning is not able to recommend funding all of the agency requests due to limited funding availability. However, Planning recommends funding for almost all of agencies’ FY15 highest priority requests, and recommends funding in FY 16 for most second-level FY15 priorities.

In addition to prioritizing requests, the Planning Recommendations also include information that was not available when agencies initially made their requests.

Attached is a summary of the changes from Agency Request to Planning Recommendation for FY15, with brief explanations.

If the 2014 Loan Authorization is successful, the General Obligation bond amount will be increase from \$50m for FY 15 to \$65m for FY16 and \$65m for FY17. These additional funds will help support the following priority projects:

- **Demolition** – In keeping with the Mayor’s Blight Elimination Initiative, the 10 year financial plan commits \$10m per year for demolition, including \$7.5 million/year for whole block demolition.
- **Future Recreation and Aquatics Facilities** – Starting in FY16, \$5 million/year is recommended towards implementing Recreation and Parks’ plan to build a series of

citywide recreation center facilities located in parks near other recreational facilities such as pools and athletic fields.

- **Central Library Renovation** – The Central Library will receive a \$100 million dollar renovation using mostly State dollars, but the City is required to contribute \$5.3 million to the project. The City has already appropriated \$1.3 million for this project, and the CIP recommendations include the additional \$4 million matching funds.
- **School Community Investment Zones** – To compliment the \$1.1 billion investment in rebuilding and renovating schools through the 21<sup>st</sup> Century Schools Initiative, the City will work with school and neighborhoods stakeholders to develop plans for the areas surrounding each school. Starting in FY16, \$2.5 million has been recommended each year to assist with implementation of those plans.
- **Inner Harbor** – Waterfront Partnership and the City of Baltimore recently completed the Inner Harbor 2.0 plan. Various projects within Transportation and Baltimore Development Corporation have been identified to begin implementation of this plan, totaling between \$2.25m and \$3.5m each year.

### **Summary of the Recommended Capital Improvement Program**

#### **Six-Year Program**

**Agency Requests: \$ 4.491 billion**

**Planning Recommendation: \$ 4.251 billion**

#### **Budget Year**

**Agency Requests: \$ 918 million**

**Planning Recommendation: \$ 882 million**

#### **Fund Distribution for Recommended FY 2015 Capital Budget** **(All Fund Sources)**

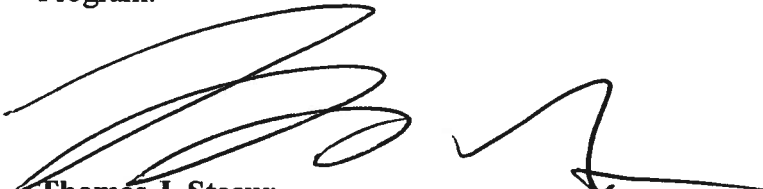
<b><u>Agency/Dept.</u></b>	<b><u>\$ Amount in thousands</u></b>
Mayoralty/Cultural	5,980
Dept. of Planning	500
Public Works	646,103
General Services	40,320
BCPS	17,000
Recreation & Parks	16,642
Transportation	103,402
Housing & Community Dev.	42,825
Baltimore Dev. Corp.	8,775
Downtown Partnership	650
<b>Total</b>	<b>882,227</b>

**Sources of Funds for Recommended FY 2015 Capital Budget**

<b><u>Category</u></b>	<b><u>\$ Amount in thousands</u></b>
G.O Bonds	50,000
General Funds	10,700
Revenue Loans	421,432
Utility Funds	8,620
Federal Funds	59,494
State Funds	85,623
General Funds Highway User Revenue	8,000
County Grants	215,751
Other	22,607
<b>Total</b>	<b>882,227</b>

The Department of Planning electronically notified community organizations listed in the Community Association Directory and City agencies included in the capital budget about this item.

The Department of Planning recommends approval of the FY 2015 – 2020 Capital Improvement Program.



**Thomas J. Stosur**  
**Director**

FY15 Planning Recommendations that Differ from Agency Requests

Agency	CIP #	Project Title	Agency Request	Planning Recommendation	Rationale	Amounts in thousands
Mayoralty	127-012	Permanent Supportive Housing	\$1,000	\$750	Reflects prior commitment	
Mayoralty	127-795	Capital Project Priorities	\$500	\$330	Reduced due to prior funding available	
Planning	188-010	Historic Public Monuments	\$170	\$120	Reduced due to prior funding available	
DGS	197-011	The Cloisters Emergency Generator	\$100	\$0	Priority 5	
DGS	197-055	Fire Academy Master Plan	\$240	\$0	Priority 2 - Funded in FY16 instead	
DGS	197-061	Engine 5 Roof and Boiler Replacement	\$330	\$0	Priority 2 - Funded in FY16 instead	
DGS	197-063	Engine 36 Electrical Upgrades	\$500	\$0	Priority 2 - Funded in FY16 instead	
DGS	197-064	Engine 14 Renovation	\$70	\$0	Priority 2 - Funded in FY16 instead	
DGS	197-065	Engine 51 Renovation	\$70	\$0	Priority 2 - Funded in FY16 instead	
DGS	197-066	Squad 47 Renovation	\$110	\$0	Priority 2 - Funded in FY16 instead	
DGS	197-067	Engine 58 Renovation	\$60	\$0	Priority 2 - Funded in FY16 instead	
DGS	197-077	Community Action Center Master Plan	\$500	\$200	Reduced to match funding for Police Station Master Plan	
DGS	197-096	Reisterstown Road Library Parking	\$0	\$100	Moved from 457-001	
DGS	197-933	Historic Properties	\$0	\$100	Supports Historic Property Working Group	
Pratt Library	457-001	Reisterstown Road Library Parking	\$100	\$0	Moved to 197-096	
Rec and Parks	474-032	Herring Run Trail Enhancements	\$1,100	\$850	Reduced due to lack of HUR \$ available	
Rec and Parks	474-041	Tree Baltimore	\$455	\$255	Other sources of \$ for trees for particular initiatives, but need some \$ available that isn't restricted to certain areas/programs	
Rec and Parks	474-042	Park Roadway Improvements	\$600	\$300	Reduced due to lack of HUR \$ available	
Rec and Parks	474-044	Maryland Community Parks & Playgrounds Program	\$375	\$412	Change in State contribution required shift in fund sources/amounts	
Rec and Parks	474-047	Cherry Hill Indoor Pool	\$3,400	\$2,000	Change in State contribution required shift in fund sources/amounts	
Rec and Parks	474-051	Winans Meadow Nature Center	\$900	\$1,000	State budget was not accurately reflected in Agency request	
Rec and Parks	474-056	Royal Theater Recreational Field	\$0	\$300	New project included in State budget	
Rec and Parks	474-670	Druid Hill Park: Three Sisters Pond	\$2,000	\$0	Priority 5	
DOT	508-004	Belair Road	\$2,000	\$0	Moved to 527-008	
DOT	508-020	Greenmount Avenue	\$700	\$0	Moved to 527-009	
DOT	508-029	Materials and Compliance Testing	\$200	\$50	Priority 2	
DOT	508-033	Frederick Avenue	\$50	\$0	Priority 5	
DOT	508-378	Capital Program Management	\$200	\$50	Priority 2	
DOT	508-465	Curb Repair-Slab Repairs - ADA Ramps	\$700	\$410	Reduced due to lack of HUR \$ available	
DOT	508-550	Neighborhood Street Resurfacing	\$500	\$300	Reduced due to lack of HUR \$ available	
DOT	508-641	Feasibility Studies	\$200	\$0	Not clearly capital	
DOT	508-899	DOT Facility Master Plan	\$290	\$0	Priority 2	
DOT	512-077	Signal Construction Program	\$1,735	\$1,750	Restored \$15k in MDOT County Transportation Bond that agency had requested for 508-899	

FY15 Planning Recommendations that Differ from Agency Requests

Agency	CIP #	Project Title	Agency Request	Planning Recommendation	Rationale	Amounts in thousands
DOT	512-080	Traffic Safety Improvements Citywide	\$1,735	\$1,750	Restored \$15k in MDOT County Transportation Bond that agency had requested for 508-899	
DPW - Solid Waste	517-002	Urgent Needs - Solid Waste Emergency	\$575	\$0	Request exceeded agency target	
DPW - Solid Waste	517-010	Eastside Waste Transfer/C&D Processing	\$300	\$0	Request exceeded agency target	
DPW - Solid Waste	517-032	Northwest Transfer Station Improvements	\$1,900	\$0	Request exceeded agency target	
DPW - Solid Waste	517-047	Quantarine Road Landfill Expansions	\$10,000	\$0	Funds are not yet needed for this project	
DPW - Solid Waste	517-500	Solid Waste Facility Renovations	\$500	\$0	Request exceeded agency target	
DPW - Solid Waste	517-911	Quarantine Road Landfill Site Improvement	\$1,000	\$300	Reduced due to lack of General Funds	
DOT	527-007	Choice Neighborhoods DOT support	\$200	\$0	Request is premature - begin funding in FY17	
DOT	527-008	Belair Road	\$0	\$2,800	Moved from 601-007 and 508-004; Met with BDC and DOT to identify total \$ needed for project	
DOT	527-009	Waverly-Greenmount	\$0	\$700	Moved from 601-010 and 508-020	
DOT	527-013	Broadway Square	\$0	\$1,000	Moved from 601-029; Reduced due to lack of HUR \$ available - remainder of project is funded in FY16	
DOT	527-014	O'Donnell Heights Infrastructure	\$0	\$1,000	Moved from 588-956; Reduced due to lack of HUR \$ available	
DOT	527-703	Bayview MARC	\$500	\$0	Request is premature - project isn't ready yet	
Housing	588-002	Urgent Needs - Stabilization Program	\$550	\$500	Reduced due to lack of General Funds	
Housing	588-005	Urgent Demolition	\$750	\$600	Reduced due to lack of General Funds	
Housing	588-012	Whole Block Demolition	\$11,000	\$1,250	Reduced due to lack of General Funds	
Housing	588-017	Citywide Acquisition and Relocation	\$150	\$0	Reduced due to lack of General Funds	
Housing	588-965	O'Donnell Heights Infrastructure	\$2,640	\$0	Moved to 527-014; Reduced due to lack of HUR \$ available	
Housing	588-971	Somerset Homes - Oldtown Mall	\$360	\$0	Request is premature - begin funding in FY16	
BDC	601-007	Commercial Revitalization - Belair Edison	\$725	\$0	Moved to 527-008; Met with BDC and DOT to identify total \$ needed for project	
BDC	601-029	East Baltimore - Broadway Square	\$2,275	\$0	Moved to 527-013; Reduced due to lack of HUR \$ available - remainder of project is funded in FY16	
BDC	601-035	Westport Plan	\$100	\$0	Need to make progress on existing plans before starting new	
BDC	601-037	Commercial Revitalization - York Road	\$100	\$0	Priority 2 - Funded in FY16 instead	
BDC	601-039	CEDS Implementation - Strategic Plan	\$150	\$0	Scope of project is not clear	
BDC	601-040	Business Park Maintenance/Upgrades	\$450	\$300	Reduced due to lack of General Funds	
BDC	601-043	3313 Greenmount Ave Acquisition	\$350	\$0	Attempt recensorship before acquisition	
BDC	601-045	Southwest Baltimore Plan	\$100	\$0	Need to make progress on existing plans before starting new	