



Stephanie Rawlings-Blake
Mayor

PLANNING COMMISSION

Wilbur E. "Bill" Cunningham, Chairman



Thomas J. Stosur
Director

STAFF REPORT

March 10, 2016

REQUEST: FY 2017-2022 Capital Improvement Program

RECOMMENDATION: Approval

STAFF: Sara Paraniham

CIP Overview

By City Charter, the Planning Commission must submit a recommended six-year CIP to the Board of Estimates. The recommended budget year CIP becomes the basis for the capital component of the Ordinance of Estimates, adopted by the City Council.

CIP Review Schedule

- October 2015: Department of Planning sent to agencies CIP request packets including fund sources targets.
- December 2015: Requests from agencies due to the Department of Planning.
- December 2015- February 2016: Planning performs detailed review of requests.
- January 2016: Select Agencies brief Planning Commission.
- February 25, 2016: Planning Commission review of CIP Recommendations
- March 10, 2016: Planning Commission review/approval of CIP Recommendations.
- March 28, 2016: Six year CIP reviewed/approval by Board of Finance.
- May 4, 2016: CIP program reviewed/approved by Board of Estimates.
- June 2016: Budget year CIP adopted by City Council.
- July 1, 2016: Fiscal year 2017 begins.

CIP Request Evaluation Criteria

Projects are reviewed according to the following criteria.

- Necessary to protect public health and safety
- City funding will leverage other fund sources
- Capital investment will result in operating savings
- Fulfills a state or federal mandate
- Necessary to implement a priority housing or economic development project
- Promotes private-public partnerships

- Implements the City's Comprehensive Master Plan, current & future area master plans and/or agency/institution's master plan
- Implements the City's Sustainability Plan
- Promotes equity

CIP Fund Sources

- General Obligation Bonds (GO Bonds) – With voter approval, the City borrows money for specific improvements by selling General Obligation Bonds.
- General Funds – Revenue received from various payments to the City, such as property taxes and sale of property.
- General Funds HUR Eligible – State Highway User Revenues allocated by formula.
- State Funds – Includes Program Open Space, Local Impact Aid
- Federal Funds – Includes CDBG, HOME, Federal Highway Funds
- Revenue Loans – Funds from future revenues such as water bills, stormwater fees, and HUR revenue (MDOT County Transportation Revenue Bonds)
- Utility Funds – Funds from current revenues such as water bills, stormwater fees, and conduit fees
- County Grants – County contribution to shared projects, mostly water-related
- Other – Sale of city property, private money

In FY17, approximately one quarter of the funding for capital projects will be financed through local debt sources (General Obligation Bonds 13%, MDOT County Transportation Revenue Loans 3%, and other Revenue Loans 9%). Approximately half of the projects will be funded with non-local government revenue sources (State 34%, Federal 9% and County Grants 11%). Eight percent of the projects will be funded with current local revenue sources (General Funds 1%, General Funds Highway User Revenue Eligible 2%, and Utility Funds 5%).

Planning Recommendations

Per the schedule outlined above, agencies make requests to the Planning Department in the fall and Planning evaluates those requests throughout the winter to develop a recommended Capital Improvement Program. As part of the evaluation process, Planning reviews all of the requests received and recommends funding in accordance with fund source targets provided by the Department of Finance. Planning is not able to recommend funding all of the agency requests due to limited funding availability. However, Planning recommends funding for almost all of agencies' highest priority requests for the budget year.

In addition to prioritizing requests, the Planning Recommendations include information that was not available when agencies initially made their requests.

2014 Loan Authorization

The 2014 Loan Authorization was successful in increasing the General Obligation bond amount from \$50m for FY 15 to \$65m for FY16 and \$65m for FY17. Per the loan authorization, the CIP includes the following General Obligation Bond allocations for FY17 to compliment the recommendations that were approved last year for FY16 (see attached chart for details):

	FY 16	FY17	Total
City School System	\$17,000	\$17,000	\$34,000
Community and Economic Development	\$23,125	\$23,875	\$47,000
Parks and Public Facilities	\$24,075	\$22,925	\$47,000
National Aquarium Chesapeake Bay Exhibit	\$400	\$400	\$800
Baltimore Museum of Art - Fire Safety	\$200	\$200	\$400
Port Discovery Children's Museum	\$200	\$200	\$400
Walters Art Museum - The Domino Project		\$400	\$400
	\$65,000	\$65,000	\$130,000

Summary of the Recommended Capital Improvement Program

Six-Year Program

Agency Requests: \$ 3.621 billion

Planning Recommendation: \$ 3.422 billion

Budget Year

Agency Requests: \$ 557 million

Planning Recommendation: \$ 525 million

Fund Distribution for Recommended FY 2017 Capital Budget (All Fund Sources)

<u>Agency/Dept.</u>	<u>\$ Amount in thousands</u>
MOIT	\$2,250
Mayoralty-Related	\$2,831
Planning	\$250
DGS	\$40,445
School System	\$17,000
Recreation & Parks	\$10,108
Transportation	\$106,471
DPW	\$270,263
Parking Authority	\$10,000
HCD	\$49,033
BDC	\$15,360
Downtown Partnership	\$500
Total	\$524,511

Sources of Funds for Recommended FY 2017 Capital Budget

Category	\$ Amount in thousands
G.O Bonds	\$65,000
General Funds	\$5,580
Revenue Loans	\$64,120
Utility Funds	\$26,855
Federal Funds	\$48,875
State Funds	\$176,859
General Funds Highway User Revenue	\$9,920
County Grants	\$58,664
Other	\$68,638
Total	\$524,511

The Department of Planning recommends approval of the FY 2017 – 2022 Capital Improvement Program.



Thomas J. Stosur
Director

2014 Loan Authorization

FY16 and FY17 Bond Funds by Loan Authorization and Project

Amounts in Thousands

CIP #	Project Title	City Bond	City Bond	
		Funds	Funds	
		FY16	FY17	
SCHOOLS				
417-212	Systemic Improvements (FY 2016-2021)	10,000	15,000	
418-001	Graceland Park-O'Donnell Heights PK-8	3,500	1,000	
418-003	Holabird ES/MS #229	3,500	1,000	
	City School System	17,000	17,000	34,000
COMMUNITY AND ECONOMIC DEVELOPMENT				
127-009	Center Stage 50th Anniversary Renovat	50	50	
127-013	Maryland Zoo-Mansion House Renovation	100	100	
127-017	Chesapeake Shakespeare New Theater	100	100	
127-018	MD Science Center - IMAX Drum Panel R	150	150	
127-019	AVAM - Roof Repair	0	50	
127-020	B & O Restoring America's First Mile	100	100	
127-021	INSPIRE Plan Implementation	2,500	2,500	
127-028	Pinderhughes Redevelopment	0	750	
127-024	Beacon House Square	750	0	
127-044	Cultural Institutions		-600	
127-152	Baltimore City Heritage Area Capital	100	100	
127-769	Creative Alliance - The Patterson Ren	50	50	
127-783	Lyric Opera House-Bldg System Replace	50	50	
127	Mayorality-Related	3,950	3,400	7,350
197-086	Peale Museum Restoration	250	0	250
588-002	Urgent Needs - Stabilization Program	200	150	
588-005	Urgent Demolition	375	500	
588-012	Whole Block Demolition	6,500	7,500	
588-013	Acquisition - Tax Sale	50	50	
588-014	Ground Rent Acquisition	50	0	
588-017	Citywide Acquisition and Relocation	500	500	
588-018	Anchor Institution Initiative	150	150	
588-019	Baltimore Homeownership Incentive Program		200	
588-023	4800 Block Pimlico Redevelopment		775	
588-024	Upton Future Development Site Assembly		400	
588-926	Coldstream, Homestead, Montebello		320	
588-932	Poppleton Acquisition, Demolition & R	1,000	520	
588-935	Healthy Neighborhoods		50	
588-967	Johnston Square - EAST	750	750	

588-983	Demolition of Blighted Structures	2,000	2,000	
588-986	Housing Repair Assistance Programs	0	0	
588-996	Stabilization of City Owned Propertie	1,000	750	
588	Dept. of Housing & Community Dev.	12,575	14,615	27,190
601-013	Citywide Facade Improvements	350	260	
601-022	Westside Historic Property Stabilizat	500	500	
601-024	Public Market improvements	0	350	
601-033	Liberty Heights Corridor Improvements	750	750	
601-053	Inner Harbor - Infrastructure	500	500	
601-058	Jonestown	200	0	
601-060	Business Park Upgrades	250	250	
601-063	Lexington Market	1,000	1,000	
601-064	Innovation Fund	1,000	750	
601-066	Greenmount, Eager to 28th Street Stre	200	0	
601-068	North Avenue Corridor Plan	100	0	
601-080	MICRO Loan		300	
601-860	Industrial and Commercial Financing	750	700	
601	Baltimore Development Corporation	5,600	5,360	10,960
607-001	Pratt Street Phase II	750	500	
607-002	Downtown Streetscape Improvement Prog	0		
607	Downtown Partnership of Baltimore	750	500	1,250
	Community and Economic Development	23,125	23,875	47,000

PARKS AND PUBLIC FACILITIES

197-014	401 E Fayette Mechanical/Electrical/P	825	0	
197-038	Central Library Renovation	2,750	0	
197-132	Library Branch Facilities Modernization	0	0	
197-042	City Hall Elevator Upgrades		250	
197-048	Courthouse East - Roof Replacement	615	2,350	
197-049	Abel Wolman Municipal Building Renova	0	0	
197-061	Engine 5 Roof and Boiler Replacement	330	0	
197-063	Engine 36 Electrical Upgrades	500	0	
197-065	Engine 51 Renovation	70	0	
197-076	Police Station Master Plan and Implem	0	0	
197-078	Fallsway Service Station Roof Replacement		125	
197-083	Convention Center Roof - Waterproofin	0	0	
197-084	Bromo Arts Tower Facade Restoration	500	0	
197-085	Carroll Mansion ADA Upgrades	50	0	
197-088	Shot Tower Stairway	150	0	
197-089	Forest Park Library Renovation	250		
197-098	Clarence Mitchell Courthouse Roof Rep	250	1,580	
197-104	Elevator Replacement at 4 S. Frederic	0	150	
197-108	Engine 31 Boiler Replacement	80	0	
197-117	Convention Center Annual Capital Cont	200	0	

197-118	Cornice and Gutter Replacement	750	0	
197-124	Peale Museum Roof Replacement	70	0	
197-127	Fire Station Renovation - Riverside and Fort		300	
197-128	Hanover and Ostend Fire Facilities Building		45	
197-179	Visitor's Center HVAC Upgrade		330	
197-182	Grenmount School Structural Stabilization		80	
197-186	Waxter Center Elevator Upgrade		550	
197-201	Northwest Police District Station Bathroom		300	
197-202	Eastern District Police Station New Roof		250	
197-413	Mitchell Courthouse Elevator Upgrades	1,025	1,975	
197-932	Eastern Health Clinic Relocation	3,000	0	
197	Department of General Services	11,415	8,285	19,700
457-002	Clifton Branch Library Renovation		1,250	
457-024	Central Library Renovation		750	
457	Libraries		2,000	2,000
534-001	Convention Center Annual Contribution		200	
534-002	Convention Center Waterproofing		1,690	
534	Convention Center		1,890	1,890
474-017	Riverside Park Improvements		275	
474-026	CC Jackson Pool and Parking		275	
474-046	Neighborhood Pool Renovation	0	400	
474-049	Cahill Community Center and Indoor Po	4,035	220	
474-051	Winans Meadow Nature Center		550	
474-054	Roosevelt Skatepark, Phase II	125	0	
474-057	FY16 Court Resurfacing: Ambrose Kenne	400	0	
474-058	FY16 Park and Recreation Facility Sig	100	0	
474-059	Recreation Facility Renovation		200	
474-061	FY16 Baltimore Playground Program:Ros	200	0	
474-064	FY16 Athletic Field Renovation: River	500	0	
474-065	Druid Hill Park: Rawlings Conservator	300	0	
474-073	FY17 Park Building Renovation: Riversid		820	
474-074	FY17 Park Roadway Improvements		180	
474-077	"R-A PLAN" Catherine St./ ABC Park Spra		250	
474-078	Federal Hill Slope Stabilization		150	
474-079	"R-A PLAN" Bocek Park Athletic Center		400	
474-080	Canton Waterfront Plan Implementation		300	
474-081	Park Trail Network (Gwynns Falls, Herri		900	
474-082	Roosevelt Park Site Improvements		180	
474-083	FY17 Historic Park Facility Renovations		450	
474-086	Latrobe Park Site Improvements		300	
474-779	Druid Hill Swimming Pool and Bathous	3,500	400	
474	Dept. of Recreation & Parks	9,160	6,250	15,410
517-001	Bowleys Lane NE Collection Yard Impro	0	0	

517-032	Northwest Transfer Station Improvemen	2,500	0	
517	DPW: Solid Waste	2,500	0	2,500
601-052	Inner Harbor - Rash Field	1,000	4,500	5,500
	Parks and Public Facilities	24,075	22,925	47,000
127-014	National Aquarium Chesapeake Bay Exhi	400	400	800
127-022	Baltimore Museum of Art - Fire Safety	200	200	400
127-787	Port Discovery Children's Museum's Gr	200	200	400
127-791	Walters Art Museum - The Domino Proje	0	400	400
	TOTAL	65,000	65,000	

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127-017	Chesapeake Shakespeare New Theater	100	100	
127-018	MD Science Center - IMAX Drum Panel R	150	150	
127-019	AVAM - Roof Repair	0	50	
127-020	B & O Restoring America's First Mile	100	100	
127-021	INSPIRE Plan Implementation	2,500	2,500	
127-028	Pinderhughes Redevelopment	0	750	
127-024	Beacon House Square	750	0	
127-044	Cultural Institutions		-600	
127-152	Baltimore City Heritage Area Capital	100	100	
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588-967	Johnston Square - EAST	750	750	

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601-033	Liberty Heights Corridor Improvements	750	750	
601-053	Inner Harbor - Infrastructure	500	500	
601-058	Jonestown	200	0	
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601-066	Greenmount, Eager to 28th Street Stre	200	0	
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